

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**

**FINANCIAL STATEMENTS**

**December 31, 2023**



**Wall,  
Smith,  
Bateman** Inc.  
Certified Public Accountants

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
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**December 31, 2023**

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## INDEPENDENT AUDITORS' REPORT



Wall,  
Smith,  
Bateman Inc.

To the Board of Directors  
Mineral – Rio Grande Health Service District  
Del Norte, Colorado

### Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of the Mineral – Rio Grande Health Service District (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the District, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery,

**Certified Public Accountants**

3001 Adcock Circle PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 | [www.wsbcpa.com](http://www.wsbcpa.com)

intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed on the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

Board of Directors  
Mineral – Rio Grande Health Service District  
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We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Wall, Smith, Bateman Inc.*

Wall, Smith, Bateman Inc.  
Alamosa, Colorado

April 17, 2024

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**BASIC FINANCIAL STATEMENTS**

**MINERAL - RIO GRANDE HEALTH SERVICE DISTRICT**  
**BALANCE SHEET AND STATEMENT OF NET POSITION**  
**December 31, 2023**

	<b>GENERAL FUND BALANCE SHEET</b>	<b>ADJUSTMENTS</b>	<b>STATEMENT OF NET POSITION</b>
<b>ASSETS</b>			
<b>Current Assets</b>			
Cash	\$ 352,851	\$ -	\$ 352,851
Investments	523,417	-	523,417
Due from Other Governments	299,887	-	299,887
<b>TOTAL ASSETS</b>	<b>\$ 1,176,155</b>	<b>\$ -</b>	<b>\$ 1,176,155</b>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Contract Payable	\$ 15,545	\$ -	\$ 15,545
<b>TOTAL LIABILITIES</b>	<b>15,545</b>	<b>-</b>	<b>15,545</b>
<b>FUND BALANCE</b>			
Restricted:			
TABOR 3% Reserve	56,199	(56,199)	-
Assigned			
Designated for Subsequent Years	-	-	-
Unassigned	1,104,411	(1,104,411)	-
<b>TOTAL FUND BALANCE</b>	<b>1,160,610</b>	<b>(1,160,610)</b>	<b>-</b>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 1,176,155</b>		
<b>NET POSITION</b>			
Restricted for TABOR		56,199	56,199
Unrestricted		1,104,411	1,104,411
<b>TOTAL NET POSITION</b>		<b>\$ 1,160,610</b>	<b>\$ 1,160,610</b>

The accompanying notes are an integral part of this financial statement.

**MINERAL - RIO GRANDE HEALTH SERVICE DISTRICT**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2023**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position
		Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Primary Government
<b>Primary Government:</b>					
<b>Governmental Activities:</b>					
Health and Welfare	\$ 1,874,816	\$ -	\$ -	\$ -	\$ (1,874,816)
<b>Total Governmental Activities</b>	<b>\$ 1,874,816</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>(1,874,816)</b>
<b>General Revenues:</b>					
Sales Tax					1,839,401
Interest Income					33,885
<b>Total General Revenues</b>					<b>1,873,286</b>
<b>Change in Net Position</b>					(1,530)
<b>Net Position - Beginning of Year</b>					1,162,140
<b>Net Position - End of Year</b>					<b>\$ 1,160,610</b>

The accompanying notes are an integral part of this financial statement.

**MINERAL - RIO GRANDE HEALTH SERVICE DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2023**

	<b>GENERAL FUND</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
<b>REVENUES</b>		
Sales Tax	\$ 1,839,401	\$ 1,839,401
Interest Income	33,885	33,885
<b>TOTAL REVENUES</b>	<b>1,873,286</b>	<b>1,873,286</b>
<b>EXPENDITURES</b>		
Ambulance Services	630,536	630,536
Contributions for Other Health Care Services	1,221,000	1,221,000
Office Expense	786	786
Mileage Reimbursement	1,124	1,124
Professional Fees	10,770	10,770
Director's Fees	10,600	10,600
<b>TOTAL EXPENDITURES</b>	<b>1,874,816</b>	<b>1,874,816</b>
Excess (Deficiency) of Revenues Over Expenditures	(1,530)	(1,530)
<b>Fund Balance - Beginning of Year</b>	<b>1,162,140</b>	<b>1,162,140</b>
<b>Fund Balance - End of Year</b>	<b>\$ 1,160,610</b>	<b>\$ 1,160,610</b>

The accompanying notes are an integral part of this financial statement.

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of the District reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments, which are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

**REPORTING ENTITY**

***Primary Government***

The Mineral – Rio Grande Health Service District was organized in 1998 in accordance with Colorado Revised Statute 32-1-103. The purpose of the District is to utilize revenue generated by the existing six-tenths of one percent sales tax to provide funding for ambulance services and to contract for short-term health care services in both Mineral and Rio Grande Counties. The District is governed by a Board of Directors consisting of five elected members, two of whom will also serve as directors on the Board of Valley Citizens' for Health Care, Inc.

***Component Units***

The District's financial statements include the accounts of all District operations. The criteria for including organizations as component units within the District's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The District holds the corporate powers of the organization
- The District appoints a voting majority of the organization's board
- The District is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the District
- There is fiscal dependency by the organization on the District
- The organization is financially accountable to the District
- The organization receives or holds funds that are for the benefit of the District; and the District has access to a majority of the funds held; and the funds that are accessible are also significant to the District

Based on the aforementioned criteria, the District has no component units.

**GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. Government-wide statements report information on all of the activities of the District.

The Statement of Activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Taxes and other items not properly included in program revenues are reported as general revenues.

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

**MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants are recognized as revenue when all applicable eligibility requirements, imposed by the provider, are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The District reports the following major governmental funds:

- The **General Fund** is the general operating fund of the District. It accounts for all financial resources of the general government.

**ASSETS, LIABILITIES, FUND BALANCE AND NET POSITION**

***Cash***

The District's cash and cash equivalents are considered to be cash in bank, certificates of deposit, and liquid investments with maturity of three months or less.

***Encumbrances***

The District does not record purchase orders in the accounting system. Unfulfilled purchase commitments outstanding at the end of the budget year are rebudgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

***Net Position***

Net position represents the difference between assets and liabilities, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

- *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

- *Unrestricted* – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

***Fund Balance***

Fund balances are classified based on the extent to which the District is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the five categories:

- *Nonspendable Fund Balance* – are amounts that cannot be spent because they are not in spendable form – such as inventory and prepaid expenditures.
- *Restricted Fund Balance* – are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance* – are amounts that can only be used for specific purposes as a result of constraints imposed through the adoption of a formal resolution by the Board of Directors, the highest level of decision making District. Committed amounts cannot be used for any other purpose unless the Board removes those constraints by taking the same type of action. Committed fund balances differ from restricted balances because constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- *Assigned Fund Balance* – are amounts a government intends to use for a specific purpose; intent can be expressed by the Board of Directors or by an official or body to which governing body delegates the District.
- *Unassigned Fund Balance* – are amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance/net position is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Directors has provided otherwise in its commitment or assignment actions.

***Use of Estimates***

The preparation of the financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

***New Accounting Pronouncements***

During fiscal year 2023, the District adopted the provisions of GASB Statement No. 96, Subscription-Based Information Technology Arrangement (SBITA), that establishes that a SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange-like transaction. This standard requires governmental entities to record a subscription liability and an intangible right-to-use subscription asset for those contracts for the subscription term. This standard does not have a material effect on the financial statements of the District.

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

***Budgets and Budgetary Accounting***

Mineral – Rio Grande Health Service District follows the procedures set forth in the Colorado Local Budget Law when preparing the annual budget. Budget procedures include:

- 1) Preparation of budget documents by administrative staff shall be submitted to the Board.
- 2) Publication of a notice stating that the budget is available for public inspection.
- 3) Discussion of the budget in a meeting open to the public.
- 4) Adoption of the budget in a public meeting by appropriate resolution.

Formal budgetary integration is employed as a management control device for all funds of the District. All fund budgets are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The District adopted supplemental appropriations during fiscal year 2023.

All budget amounts presented reflect the original budget and the final amended budget, if applicable.

**NOTE 3 CASH AND DEPOSITS AND INVESTMENTS**

***Cash and Deposits***

A summary of cash for the District is as follows:

Cash in Banks and on Hand	\$ 352,851
Investments	523,417
Total Cash, Deposits, and Investments on the Statement of Net Position	\$ 876,268

Colorado State Statutes govern the District’s deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires all units of local government deposit cash in eligible public depositories, determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

***Custodial Credit Risk – Deposits***

Custodial credit risk is the risk that in the event of a bank failure, the District’s deposits may not be returned to it. At December 31, 2023, the District’s cash was not exposed to custodial credit risk.

***Investments – COLOTRUST***

State law limits investments for special districts to U.S. treasury issues, other federally backed notes and credits, and other agency offerings. Other investment instruments, including bank obligations, general obligation bonds,

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

and commercial paper, are limited to at least one of the highest rating categories of at least one nationally recognized rating agency. State law further limits investments in money market funds to those institutions with over \$1 billion in assets or the highest credit rating from one or more of the nationally recognized rating agencies. COLOTRUST has over \$1 billion in assets, is rated AAAM by Standard and Poors, and maintains a constant net asset value of \$1 per share. The State Securities Commissioner administers and enforces all State statutes governing COLOTRUST. Financial statements for COLOTRUST are available on [www.colotruster.com](http://www.colotruster.com).

**NOTE 4 DUE FROM OTHER GOVERNMENTS**

Intergovernmental receivables include sales tax due from Mineral County and Rio Grande County. As of December 31, 2023, the District had \$299,887 due from the Counties, reflected as intergovernmental receivables in the accompanying basic financial statements.

**NOTE 5 TABOR EMERGENCY RESERVE**

Colorado voters passed an amendment to the State constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment.

Fiscal year spending and revenue limits are determined based on the prior years' spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue. The voters of the District approved a measure which allows the District to retain and spend revenue in excess of the limit.

The amendment also requires that Emergency Reserves be established. These reserves must be at least three percent of fiscal year spending. This Emergency Reserve has been presented as a reservation of fund balance in the General Fund where applicable. The entity is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

**NOTE 6 CONTRACTED SERVICES**

The District contracted with the Rio Grande County Ambulance District and the Mineral County Ambulance Service to provide for the day to day operation of ambulance service in both Mineral County and Rio Grande County. In addition, the District contracted with Valley Citizens Foundation for Healthcare, Inc. and the Mineral County Health Clinic to assist with ongoing healthcare services. During 2023, the District incurred costs of \$1,851,536.

**NOTE 7 RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the current year or the three prior years.

**MINERAL – RIO GRANDE HEALTH SERVICE DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION**

In addition to the basic financial statements, a budgetary comparison schedule is required for the General Fund.

**MINERAL - RIO GRANDE HEALTH SERVICE DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**For the Year Ended December 31, 2023**

	<b>BUDGET AMOUNTS</b>		<b>ACTUAL</b>	<b>VARIANCE WITH</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FINAL BUDGET</b>
				<b>POSITIVE</b>
				<b>(NEGATIVE)</b>
<b>REVENUES</b>				
Sales Tax	\$ 1,410,000	\$ 1,710,000	\$ 1,839,401	\$ 129,401
Interest Income	4,000	4,000	33,885	29,885
<b>TOTAL REVENUES</b>	<b>1,414,000</b>	<b>1,714,000</b>	<b>1,873,286</b>	<b>159,286</b>
<b>EXPENDITURES</b>				
Ambulance Services	613,000	613,000	630,536	(17,536)
Contributions for Other Health Care Services	925,000	1,319,890	1,221,000	98,890
Office Expense	1,000	1,000	786	214
Mileage Reimbursement	1,000	1,000	1,124	(124)
Professional Fees	9,400	9,400	10,770	(1,370)
Director's Fees	6,000	6,000	10,600	(4,600)
<b>TOTAL EXPENDITURES</b>	<b>1,555,400</b>	<b>1,950,290</b>	<b>1,874,816</b>	<b>75,474</b>
Excess (Deficiency) of Revenues Over Expenditures	(141,400)	(236,290)	(1,530)	234,760
<b>Fund Balance - Beginning of Year</b>	<b>1,032,936</b>	<b>1,032,936</b>	<b>1,162,140</b>	<b>129,204</b>
<b>Fund Balance - End of Year</b>	<b>\$ 891,536</b>	<b>\$ 796,646</b>	<b>\$ 1,160,610</b>	<b>\$ 363,964</b>

**Notes To Required Supplementary Information**

The basis of budgeting is the same as GAAP.

This schedule is presented on the GAAP basis.